Audit Report

Office of Administrative Hearings

March 2023
Joint Audit and Evaluation Committee

Senator Clarence K. Lam, M.D. (Senate Chair) Delegate Jared Solomon (House Chair)
Senator Joanne C. Benson Delegate Steven J. Arentz
Senator Paul D. Corderman Delegate Nicholas P. Charles II
Senator Katie Fry Hester Delegate Andrea Fletcher Harrison
Senator Shelly L. Hettleman Delegate Steven C. Johnson
Senator Cheryl C. Kagan Delegate Mary A. Lehman
Senator Cory V. McCray Delegate David Moon
Senator Justin D. Ready Delegate Julie Palakovich Carr
Senator Bryan W. Simonaire Delegate Stephanie M. Smith
Senator Craig J. Zucker Delegate M. Courtney Watson

To Obtain Further Information
Office of Legislative Audits
The Warehouse at Camden Yards
351 West Camden Street, Suite 400
Baltimore, Maryland 21201
Phone: 410-946-5900
Maryland Relay: 711
TTY: 410-946-5401 · 301-970-5401
E-mail: OLAWebmaster@ola.state.md.us
Website: www.ola.state.md.us

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March 28, 2023

Senator Clarence K. Lam, M.D., Senate Chair, Joint Audit and Evaluation Committee
Delegate Jared Solomon, House Chair, Joint Audit and Evaluation Committee
Members of Joint Audit and Evaluation Committee
Annapolis, Maryland

Ladies and Gentlemen:

We have conducted a fiscal compliance audit of the Office of Administrative Hearings (OAH) for the period beginning July 3, 2018 and ending August 31, 2022. OAH was established to provide an unbiased and objective forum for contested cases involving State agencies that regulate certain actions of businesses and citizens.

Our audit did not disclose any findings that warrant mention in this report.

We wish to acknowledge OAH’s efforts to satisfactorily address the finding contained in our preceding report. We also wish to acknowledge the cooperation extended to us during the audit by OAH.

Respectfully submitted,

[Signature]

Gregory A. Hook, CPA
Legislative Auditor
Background Information

Agency Responsibilities

The Office of Administrative Hearings (OAH) was established to provide an unbiased and objective forum for contested cases involving State agencies that regulate certain actions of businesses and citizens. According to OAH’s records, during fiscal year 2022, OAH disposed of 29,149 cases. The majority of cases heard by OAH relate to the Motor Vehicle Administration, the Maryland Department of Health, and the Department of Human Services. OAH’s fiscal year 2022 appropriation provided for 115 employee positions, including 52 administrative law judges. According to the State’s records, during fiscal year 2022, OAH’s expenditures totaled approximately $16.9 million (See Figure 1).

<table>
<thead>
<tr>
<th>Full-Time Equivalent Positions as of June 30, 2022</th>
<th>Positions</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Filled</td>
<td>105</td>
<td>91.30%</td>
</tr>
<tr>
<td>Vacant</td>
<td>10</td>
<td>8.70%</td>
</tr>
<tr>
<td>Total</td>
<td>115</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Fiscal Year 2022 Expenditures</th>
<th>Expenditures</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Salaries, Wages, and Fringe Benefits</td>
<td>$14,345,599</td>
<td>84.71%</td>
</tr>
<tr>
<td>Technical and Special Fees</td>
<td>4,533</td>
<td>0.03%</td>
</tr>
<tr>
<td>Operating Expenses</td>
<td>2,585,510</td>
<td>15.26%</td>
</tr>
<tr>
<td>Total</td>
<td>$16,935,642</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Fiscal Year 2022 Funding Sources</th>
<th>Funding</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Reimbursable Fund</td>
<td>$16,883,243</td>
<td>99.69%</td>
</tr>
<tr>
<td>Special Fund</td>
<td>52,399</td>
<td>0.31%</td>
</tr>
<tr>
<td>Total</td>
<td>$16,935,642</td>
<td></td>
</tr>
</tbody>
</table>

Source: State financial and personnel records
Status of Finding From Preceding Audit Report

Our audit included a review to determine the status of the finding contained in our preceding audit report dated February 11, 2019. We determined that OAH satisfactorily addressed this finding.

Findings and Recommendations

Our audit did not disclose any significant deficiencies in the design or operation of OAH’s internal controls. Our audit also did not disclose any significant instances of noncompliance with applicable laws, rules, or regulations. Findings that did not warrant inclusion in this report were separately communicated to OAH.

A draft copy of this report was provided to OAH. Since there are no recommendations in this report, a written response was not necessary.

Audit Scope, Objectives, and Methodology

We have conducted a fiscal compliance audit of the Office of Administrative Hearings (OAH) for the period beginning July 3, 2018 and ending August 31, 2022. The audit was conducted in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

As prescribed by the State Government Article, Section 2-1221 of the Annotated Code of Maryland, the objectives of this audit were to examine OAH’s financial transactions, records, and internal control, and to evaluate its compliance with applicable State laws, rules, and regulations.

In planning and conducting our audit, we focused on the major financial-related areas of operations based on assessments of significance and risk. The areas addressed by the audit included procurements, disbursements, cash receipts, case management (including review of fee cases), and payroll. We also determined the status of the finding contained in our preceding audit report.
Our assessment of internal controls was based on agency procedures and controls in place at the time of our fieldwork. Our tests of transactions and other auditing procedures were generally focused on the transactions occurring during our audit period of July 3, 2018 to August 31, 2022, but may include transactions before or after this period as we considered necessary to achieve our audit objectives.

To accomplish our audit objectives, our audit procedures included inquiries of appropriate personnel, inspections of documents and records, tests of transactions, and to the extent practicable, observations of OAH’s operations. Generally, transactions were selected for testing based on auditor judgment, which primarily considers risk, the timing or dollar amount of the transaction, or the significance of the transaction to the area of operation reviewed. As a matter of course, we do not normally use sampling in our tests, so unless otherwise specifically indicated, neither statistical nor non-statistical audit sampling was used to select the transactions tested. Therefore, unless sampling is specifically indicated in a finding, the results from any tests conducted or disclosed by us cannot be used to project those results to the entire population from which the test items were selected.

We also performed various data extracts of pertinent information from the State’s Financial Management Information System (such as revenue and expenditure data) and the State’s Central Payroll Bureau (payroll data). The extracts are performed as part of ongoing internal processes established by the Office of Legislative Audits and were subject to various tests to determine data reliability. We determined that the data extracted from these sources were sufficiently reliable for the purposes the data were used during this audit. We also extracted data from OAH’s caseload system for the purpose of planning and testing. We performed various tests of the relevant data and determined that the data were sufficiently reliable for the purposes the data were used during the audit. Finally, we performed other auditing procedures that we considered necessary to achieve our audit objectives. The reliability of data used in this report for background or informational purposes was not assessed.

OAH’s management is responsible for establishing and maintaining effective internal control. Internal control is a process designed to provide reasonable assurance that objectives pertaining to the reliability of financial records; effectiveness and efficiency of operations, including safeguarding of assets; and compliance with applicable laws, rules, and regulations are achieved. As provided in Government Auditing Standards, there are five components of internal control: control environment, risk assessment, control activities, information and communication, and monitoring. Each of the five components,
when significant to the audit objectives, and as applicable to OAH, were considered by us during the course of this audit.

Because of inherent limitations in internal control, errors or fraud may nevertheless occur and not be detected. Also, projections of any evaluation of internal control to future periods are subject to the risk that conditions may change or compliance with policies and procedures may deteriorate.

Our reports are designed to assist the Maryland General Assembly in exercising its legislative oversight function and to provide constructive recommendations for improving State operations. As a result, our reports generally do not address activities we reviewed that are functioning properly.
AUDIT TEAM

Bekana Edossa, CPA, CFE
Audit Manager

Matusala Y. Abishe
Senior Auditor

Yuvaraj N. Sharma
Staff Auditor