Tax Capacity and Effort of Local Governments in Maryland Fiscal 2013

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Outline

- Review ways to measure and compare the taxing ability of local governments
- Demonstrate how State aid offsets fiscal disparities among local jurisdictions
- Identify strengths and weaknesses from using tax capacity and effort indexes
- Discuss how the State currently utilizes tax capacity and effort indexes in allocating State aid

Measuring Taxing Ability of Local Governments

- **Tax Capacity Index** measures the potential tax base of a local government using State average tax rates
- **Tax Effort Index** measures the extent to which the local tax base is actually taxed
- **Combined Capacity Index** identifies the extent to which State aid offsets tax capacity differences
- Local Tax Revenues measured in this analysis include both county and municipal property and income taxes

Tax Capacity Varies Significantly Among Local Jurisdictions

- Ability for local governments to generate revenues from their own sources varies significantly
- Per capita local wealth ranges from a low of \$64,485 in Somerset County to a high of \$325,262 in Worcester County – the statewide average is \$139,349
- Local wealth includes county assessable base which measures a jurisdiction's ability to generate property tax revenues and net taxable income which measures a jurisdiction's ability to generate income tax revenues
- Property and income taxes are the two main sources of local tax revenues, accounting for 90% of total local taxes

| | | | | Total Wealth | Per Capi | ta Wealth |
|-----------------|------------|-------------------|-------------------|-------------------|-----------|-----------|
| County | Population | Assessable Base | Income Base | Amount | Amount | Ranking |
| Allegany | 73,869 | \$3,962,462,000 | \$883,807,679 | \$4,846,269,679 | \$65,606 | 23 |
| Anne Arundel | 550,175 | 76,293,860,000 | 15,718,385,936 | 92,012,245,936 | 167,242 | 8 |
| Baltimore City | 622,417 | 35,123,384,750 | 8,336,085,662 | 43,459,470,412 | 69,824 | 22 |
| Baltimore | 817,682 | 80,753,432,500 | 21,249,027,064 | 102,002,459,564 | 124,746 | 15 |
| Calvert | 89,694 | 12,553,694,000 | 2,297,957,311 | 14,851,651,311 | 165,581 | 9 |
| Caroline | 32,644 | 2,810,316,000 | 442,663,550 | 3,252,979,550 | 99,650 | 20 |
| Carroll | 167,210 | 18,861,958,000 | 4,265,562,161 | 23,127,520,161 | 138,314 | 10 |
| Cecil | 101,684 | 9,967,470,000 | 1,820,798,498 | 11,788,268,498 | 115,930 | 16 |
| Charles | 150,710 | 16,693,575,000 | 3,244,243,090 | 19,937,818,090 | 132,293 | 13 |
| Dorchester | 32,554 | 3,119,674,000 | 441,507,171 | 3,561,181,171 | 109,393 | 17 |
| Frederick | 239,520 | 25,893,046,000 | 6,075,642,473 | 31,968,688,473 | 133,470 | 12 |
| Garrett | 29,850 | 4,834,792,500 | 423,659,828 | 5,258,452,328 | 176,163 | 6 |
| Harford | 248,540 | 26,819,052,000 | 5,946,287,144 | 32,765,339,144 | 131,831 | 14 |
| Howard | 299,356 | 44,000,081,000 | 11,074,714,974 | 55,074,795,974 | 183,978 | 5 |
| Kent | 20,112 | 3,058,279,000 | 429,513,265 | 3,487,792,265 | 173,418 | 7 |
| Montgomery | 1,004,476 | 163,276,867,750 | 38,971,409,141 | 202,248,276,891 | 201,347 | 3 |
| Prince George's | 881,419 | 79,257,049,500 | 14,981,534,925 | 94,238,584,425 | 106,917 | 18 |
| Queen Anne's | 48,542 | 8,031,355,000 | 1,215,736,501 | 9,247,091,501 | 190,497 | 4 |
| St. Mary's | 108,993 | 12,191,008,000 | 2,473,212,090 | 14,664,220,090 | 134,543 | 11 |
| Somerset | 26,206 | 1,483,073,000 | 206,812,716 | 1,689,885,716 | 64,485 | 24 |
| Talbot | 38,040 | 9,322,352,000 | 1,130,742,832 | 10,453,094,832 | 274,792 | 2 |
| Washington | 149,087 | 12,823,001,000 | 2,459,611,330 | 15,282,612,330 | 102,508 | 19 |
| Wicomico | 100,521 | 6,668,152,000 | 1,391,395,631 | 8,059,547,631 | 80,178 | 21 |
| Worcester | 51,567 | 15,773,058,000 | 999,721,375 | 16,772,779,375 | 325,262 | 1 |
| Total | 5,884,868 | \$673,570,993,000 | \$146,480,032,344 | \$820,051,025,344 | \$139,349 | |

Local Wealth Calculation for Maryland Counties Fiscal 2013

Note: Total Wealth is calculated by adding the assessable base and income base.

Property Tax Capacity Among Maryland Jurisdictions

- Property tax is the leading source of local revenues for most counties
- Per capita assessable base ranges from \$53,642 in Allegany County to \$305,875 in Worcester County the statewide average is \$114,458
- Using statewide average property tax rates, Allegany County would be able to generate \$608 per capita; whereas, Worcester County would be able to generate \$3,468 per capita – the statewide average is \$1,298 per capita

| | | | Per Capi | ta Basis |
|-----------------|------------|-------------------|-----------|----------|
| County | Population | Assessable Base | Amount | Ranking |
| Allegany | 73,869 | \$3,962,462,000 | \$53,642 | 24 |
| Anne Arundel | 550,175 | 76,293,860,000 | 138,672 | 9 |
| Baltimore City | 622,417 | 35,123,384,750 | 56,431 | 23 |
| Baltimore | 817,682 | 80,753,432,500 | 98,759 | 15 |
| Calvert | 89,694 | 12,553,694,000 | 139,961 | 8 |
| Caroline | 32,644 | 2,810,316,000 | 86,090 | 19 |
| Carroll | 167,210 | 18,861,958,000 | 112,804 | 10 |
| Cecil | 101,684 | 9,967,470,000 | 98,024 | 16 |
| Charles | 150,710 | 16,693,575,000 | 110,766 | 12 |
| Dorchester | 32,554 | 3,119,674,000 | 95,831 | 17 |
| Frederick | 239,520 | 25,893,046,000 | 108,104 | 13 |
| Garrett | 29,850 | 4,834,792,500 | 161,970 | 5 |
| Harford | 248,540 | 26,819,052,000 | 107,906 | 14 |
| Howard | 299,356 | 44,000,081,000 | 146,982 | 7 |
| Kent | 20,112 | 3,058,279,000 | 152,062 | 6 |
| Montgomery | 1,004,476 | 163,276,867,750 | 162,549 | 4 |
| Prince George's | 881,419 | 79,257,049,500 | 89,920 | 18 |
| Queen Anne's | 48,542 | 8,031,355,000 | 165,452 | 3 |
| St. Mary's | 108,993 | 12,191,008,000 | 111,851 | 11 |
| Somerset | 26,206 | 1,483,073,000 | 56,593 | 22 |
| Talbot | 38,040 | 9,322,352,000 | 245,067 | 2 |
| Washington | 149,087 | 12,823,001,000 | 86,010 | 20 |
| Wicomico | 100,521 | 6,668,152,000 | 66,336 | 21 |
| Worcester | 51,567 | 15,773,058,000 | 305,875 | 1 |
| Total | 5,884,868 | \$673,570,993,000 | \$114,458 | |

Per Capita Assessable Base in Maryland Counties Fiscal 2013

| | | | Duonortu | | Per Capita | Tax | |
|-----------------|------------|-------------------|--------------------------|-----------------------|-----------------------|-------------------|------|
| County | Population | Assessable Base | Property Tax Revenues | Hypothetical Yield | Hypothetical Yield | Capacity Index | Rank |
| Allegany | 73,869 | \$3,962,462,000 | \$55,268,793 | \$44,931,682 | \$608 | 47 | 24 |
| Anne Arundel | 550,175 | 76,293,860,000 | 662,613,835 | 865,121,593 | 1,572 | 121 | 9 |
| Baltimore City | 622,417 | 35,123,384,750 | 754,742,055 | 398,275,806 | 640 | 49 | 23 |
| Baltimore | 817,682 | 80,753,432,500 | 857,516,435 | 915,690,177 | 1,120 | 86 | 15 |
| Calvert | 89,694 | 12,553,694,000 | 145,683,977 | 142,350,535 | 1,587 | 122 | 8 |
| Caroline | 32,644 | 2,810,316,000 | 29,811,015 | 31,867,113 | 976 | 75 | 19 |
| Carroll | 167,210 | 18,861,958,000 | 215,405,084 | 213,882,050 | 1,279 | 99 | 10 |
| Cecil | 101,684 | 9,967,470,000 | 117,168,297 | 113,024,476 | 1,112 | 86 | 16 |
| Charles | 150,710 | 16,693,575,000 | 206,522,637 | 189,294,030 | 1,256 | 97 | 12 |
| Dorchester | 32,554 | 3,119,674,000 | 41,120,165 | 35,375,027 | 1,087 | 84 | 17 |
| Frederick | 239,520 | 25,893,046,000 | 316,131,557 | 293,609,908 | 1,226 | 94 | 13 |
| Garrett | 29,850 | 4,834,792,500 | 53,901,168 | 54,823,329 | 1,837 | 142 | 5 |
| Harford | 248,540 | 26,819,052,000 | 314,138,895 | 304,110,200 | 1,224 | 94 | 14 |
| Howard | 299,356 | 44,000,081,000 | 524,801,215 | 498,931,633 | 1,667 | 128 | 7 |
| Kent | 20,112 | 3,058,279,000 | 33,577,322 | 34,678,848 | 1,724 | 133 | 6 |
| Montgomery | 1,004,476 | 163,276,867,750 | 1,575,265,234 | 1,851,451,007 | 1,843 | 142 | 4 |
| Prince George's | 881,419 | 79,257,049,500 | 1,093,910,704 | 898,722,190 | 1,020 | 79 | 18 |
| Queen Anne's | 48,542 | 8,031,355,000 | 68,325,043 | 91,070,220 | 1,876 | 145 | 3 |
| St. Mary's | 108,993 | 12,191,008,000 | 101,336,404 | 138,237,917 | 1,268 | 98 | 11 |
| Somerset | 26,206 | 1,483,073,000 | 18,254,962 | 16,817,061 | 642 | 49 | 22 |
| Talbot | 38,040 | 9,322,352,000 | 47,692,025 | 105,709,267 | 2,779 | 214 | 2 |
| Washington | 149,087 | 12,823,001,000 | 148,358,184 | 145,404,297 | 975 | 75 | 20 |
| Wicomico | 100,521 | 6,668,152,000 | 85,994,137 | 75,612,406 | 752 | 58 | 21 |
| Worcester | 51,567 | 15,773,058,000 | 170,307,604 | 178,855,980 | 3,468 | 267 | 1 |
| Total | 5,884,868 | \$673,570,993,000 | \$7,637,846,747 | \$7,637,846,747 | \$1,298 | 100 | |

Property Tax Capacity Index Fiscal 2013

Income Tax Capacity Among Maryland Jurisdictions

- Income tax is the second major source of local revenues for most counties
- Per capita net taxable income ranges from \$7,892 in Somerset County to \$38,798 in Montgomery County the statewide average is \$24,891
- Using statewide average income tax rates, Somerset County would be able to generate \$250 per capita; whereas, Montgomery County would be able to generate \$1,230 per capita – the statewide average is \$789 per capita

| | | Net | Per Cap | ita Basis |
|-----------------|------------|-------------------|----------|-----------|
| County | Population | Taxable Income | Amount | Ranking |
| Allegany | 73,869 | \$883,807,679 | \$11,965 | 23 |
| Anne Arundel | 550,175 | 15,718,385,936 | 28,570 | 4 |
| Baltimore City | 622,417 | 8,336,085,662 | 13,393 | 22 |
| Baltimore | 817,682 | 21,249,027,064 | 25,987 | 5 |
| Calvert | 89,694 | 2,297,957,311 | 25,620 | 6 |
| Caroline | 32,644 | 442,663,550 | 13,560 | 21 |
| Carroll | 167,210 | 4,265,562,161 | 25,510 | 7 |
| Cecil | 101,684 | 1,820,798,498 | 17,906 | 15 |
| Charles | 150,710 | 3,244,243,090 | 21,526 | 12 |
| Dorchester | 32,554 | 441,507,171 | 13,562 | 20 |
| Frederick | 239,520 | 6,075,642,473 | 25,366 | 8 |
| Garrett | 29,850 | 423,659,828 | 14,193 | 18 |
| Harford | 248,540 | 5,946,287,144 | 23,925 | 10 |
| Howard | 299,356 | 11,074,714,974 | 36,995 | 2 |
| Kent | 20,112 | 429,513,265 | 21,356 | 13 |
| Montgomery | 1,004,476 | 38,971,409,141 | 38,798 | 1 |
| Prince George's | 881,419 | 14,981,534,925 | 16,997 | 16 |
| Queen Anne's | 48,542 | 1,215,736,501 | 25,045 | 9 |
| St. Mary's | 108,993 | 2,473,212,090 | 22,691 | 11 |
| Somerset | 26,206 | 206,812,716 | 7,892 | 24 |
| Talbot | 38,040 | 1,130,742,832 | 29,725 | 3 |
| Washington | 149,087 | 2,459,611,330 | 16,498 | 17 |
| Wicomico | 100,521 | 1,391,395,631 | 13,842 | 19 |
| Worcester | 51,567 | 999,721,375 | 19,387 | 14 |
| Total | 5,884,868 | \$146,480,032,344 | \$24,891 | |

Per Capita Net Taxable Income in Maryland Counties Fiscal 2013

| | | | Income | Hypothetical | Per Capita Hypothetical | Tax Capacity | |
|-----------------|------------|--------------------|-----------------|-----------------|----------------------------|-----------------|------|
| County | Population | Net Taxable Income | Tax Revenues | Yield | Yield | Index | Rank |
| Allegany | 73,869 | \$883,807,679 | \$26,910,241 | \$28,008,310 | \$379 | 48 | 23 |
| Anne Arundel | 550,175 | 15,718,385,936 | 413,070,193 | 498,123,559 | 905 | 115 | 4 |
| Baltimore City | 622,417 | 8,336,085,662 | 276,111,250 | 264,174,749 | 424 | 54 | 22 |
| Baltimore | 817,682 | 21,249,027,064 | 624,060,806 | 673,392,359 | 824 | 104 | 5 |
| Calvert | 89,694 | 2,297,957,311 | 65,079,248 | 72,823,423 | 812 | 103 | 6 |
| Caroline | 32,644 | 442,663,550 | 11,679,869 | 14,028,231 | 430 | 54 | 21 |
| Carroll | 167,210 | 4,265,562,161 | 133,233,368 | 135,177,811 | 808 | 102 | 7 |
| Cecil | 101,684 | 1,820,798,498 | 52,649,762 | 57,702,021 | 567 | 72 | 15 |
| Charles | 150,710 | 3,244,243,090 | 100,800,853 | 102,811,696 | 682 | 86 | 12 |
| Dorchester | 32,554 | 441,507,171 | 10,672,473 | 13,991,584 | 430 | 54 | 20 |
| Frederick | 239,520 | 6,075,642,473 | 186,260,898 | 192,540,167 | 804 | 102 | 8 |
| Garrett | 29,850 | 423,659,828 | 11,590,356 | 13,425,993 | 450 | 57 | 18 |
| Harford | 248,540 | 5,946,287,144 | 187,646,221 | 188,440,832 | 758 | 96 | 10 |
| Howard | 299,356 | 11,074,714,974 | 374,358,092 | 350,963,290 | 1,172 | 149 | 2 |
| Kent | 20,112 | 429,513,265 | 11,746,417 | 13,611,491 | 677 | 86 | 13 |
| Montgomery | 1,004,476 | 38,971,409,141 | 1,355,175,128 | 1,235,023,565 | 1,230 | 156 | 1 |
| Prince George's | 881,419 | 14,981,534,925 | 526,473,236 | 474,772,380 | 539 | 68 | 16 |
| Queen Anne's | 48,542 | 1,215,736,501 | 39,917,053 | 38,527,301 | 794 | 101 | 9 |
| St. Mary's | 108,993 | 2,473,212,090 | 77,149,713 | 78,377,336 | 719 | 91 | 11 |
| Somerset | 26,206 | 206,812,716 | 6,306,317 | 6,553,999 | 250 | 32 | 24 |
| Talbot | 38,040 | 1,130,742,832 | 25,028,373 | 35,833,809 | 942 | 119 | 3 |
| Washington | 149,087 | 2,459,611,330 | 69,023,469 | 77,946,321 | 523 | 66 | 17 |
| Wicomico | 100,521 | 1,391,395,631 | 43,033,417 | 44,094,028 | 439 | 56 | 19 |
| Worcester | 51,567 | 999,721,375 | 14,049,175 | 31,681,673 | 614 | 78 | 14 |
| Total | 5,884,868 | \$146,480,032,344 | \$4,642,025,928 | \$4,642,025,928 | \$789 | 100 | |

Income Tax Capacity Index Fiscal 2013

Combined Property and Income Tax Capacity Measures

- Combining both property tax capacity and income tax capacity provides a more accurate measure of a jurisdiction's overall tax capacity
- Using statewide average property and income tax rates, Somerset County would be able to generate \$892 per capita; whereas, Worcester County would be able to generate \$4,083 per capita – the statewide average is \$2,087 per capita

| | | | FISCAI 2013 | | | | |
|-----------------|------------|-----------------------------------|---------------------------------|-----------------------------------|-------------------------------|--------------------------|------|
| County | Population | Property Hypothetical Yield | Income Hypothetical Yield | Combined Hypothetical Yield | County Yield Per Capita | Tax Capacity Index | Rank |
| Allegany | 73,869 | \$44,931,682 | \$28,008,310 | \$72,939,992 | \$987 | 47 | 23 |
| Anne Arundel | 550,175 | 865,121,593 | 498,123,559 | 1,363,245,152 | 2,478 | 119 | 6 |
| Baltimore City | 622,417 | 398,275,806 | 264,174,749 | 662,450,555 | 1,064 | 51 | 22 |
| Baltimore | 817,682 | 915,690,177 | 673,392,359 | 1,589,082,536 | 1,943 | 93 | 14 |
| Calvert | 89,694 | 142,350,535 | 72,823,423 | 215,173,958 | 2,399 | 115 | 8 |
| Caroline | 32,644 | 31,867,113 | 14,028,231 | 45,895,344 | 1,406 | 67 | 20 |
| Carroll | 167,210 | 213,882,050 | 135,177,811 | 349,059,861 | 2,088 | 100 | 10 |
| Cecil | 101,684 | 113,024,476 | 57,702,021 | 170,726,496 | 1,679 | 80 | 16 |
| Charles | 150,710 | 189,294,030 | 102,811,696 | 292,105,726 | 1,938 | 93 | 15 |
| Dorchester | 32,554 | 35,375,027 | 13,991,584 | 49,366,611 | 1,516 | 73 | 18 |
| Frederick | 239,520 | 293,609,908 | 192,540,167 | 486,150,075 | 2,030 | 97 | 11 |
| Garrett | 29,850 | 54,823,329 | 13,425,993 | 68,249,322 | 2,286 | 110 | 9 |
| Harford | 248,540 | 304,110,200 | 188,440,832 | 492,551,031 | 1,982 | 95 | 13 |
| Howard | 299,356 | 498,931,633 | 350,963,290 | 849,894,923 | 2,839 | 136 | 4 |
| Kent | 20,112 | 34,678,848 | 13,611,491 | 48,290,340 | 2,401 | 115 | 7 |
| Montgomery | 1,004,476 | 1,851,451,007 | 1,235,023,565 | 3,086,474,571 | 3,073 | 147 | 3 |
| Prince George's | 881,419 | 898,722,190 | 474,772,380 | 1,373,494,570 | 1,558 | 75 | 17 |
| Queen Anne's | 48,542 | 91,070,220 | 38,527,301 | 129,597,522 | 2,670 | 128 | 5 |
| St. Mary's | 108,993 | 138,237,917 | 78,377,336 | 216,615,252 | 1,987 | 95 | 12 |
| Somerset | 26,206 | 16,817,061 | 6,553,999 | 23,371,060 | 892 | 43 | 24 |
| Talbot | 38,040 | 105,709,267 | 35,833,809 | 141,543,076 | 3,721 | 178 | 2 |
| Washington | 149,087 | 145,404,297 | 77,946,321 | 223,350,617 | 1,498 | 72 | 19 |
| Wicomico | 100,521 | 75,612,406 | 44,094,028 | 119,706,433 | 1,191 | 57 | 21 |
| Worcester | 51,567 | 178,855,980 | 31,681,673 | 210,537,653 | 4,083 | 196 | 1 |
| Total | 5,884,868 | \$7,637,846,747 | \$4,642,025,928 | \$12,279,872,675 | \$2,087 | 100 | |

Combined Tax Capacity Index Fiscal 2013

State Aid Reduces Fiscal Disparities Among Jurisdictions

- Primary goal of many State aid programs is to reduce disparity in the revenue capacity among jurisdictions
- Nearly 70% of State aid is allocated based on local wealth, whereby less affluent jurisdictions receive relatively more funding
- State aid to local jurisdictions significantly offsets the variations in the tax capacity among Maryland jurisdictions

| | | Combined Hypothetical | State Aid | Adjusted Hypothetical | Adjusted Yield | Adjusted Capacity | |
|-----------------|------------|--------------------------|-----------------|--------------------------|-------------------|----------------------|------|
| County | Population | Yield | Amount | Yield | Per Capita | Index | Rank |
| Allegany | 73,869 | \$72,939,992 | \$105,612,579 | \$178,552,571 | \$2,417 | 75 | 23 |
| Anne Arundel | 550,175 | 1,363,245,152 | 445,012,825 | 1,808,257,977 | 3,287 | 102 | 8 |
| Baltimore City | 622,417 | 662,450,555 | 1,379,964,046 | 2,042,414,601 | 3,281 | 101 | 9 |
| Baltimore | 817,682 | 1,589,082,536 | 721,452,503 | 2,310,535,039 | 2,826 | 87 | 20 |
| Calvert | 89,694 | 215,173,958 | 105,326,375 | 320,500,333 | 3,573 | 110 | 6 |
| Caroline | 32,644 | 45,895,344 | 57,858,030 | 103,753,374 | 3,178 | 98 | 12 |
| Carroll | 167,210 | 349,059,861 | 177,904,806 | 526,964,667 | 3,152 | 97 | 14 |
| Cecil | 101,684 | 170,726,496 | 128,583,406 | 299,309,902 | 2,944 | 91 | 17 |
| Charles | 150,710 | 292,105,726 | 192,083,703 | 484,189,429 | 3,213 | 99 | 10 |
| Dorchester | 32,554 | 49,366,611 | 43,807,671 | 93,174,282 | 2,862 | 88 | 18 |
| Frederick | 239,520 | 486,150,075 | 277,438,678 | 763,588,753 | 3,188 | 98 | 11 |
| Garrett | 29,850 | 68,249,322 | 34,316,972 | 102,566,294 | 3,436 | 106 | 7 |
| Harford | 248,540 | 492,551,031 | 259,190,445 | 751,741,476 | 3,025 | 93 | 16 |
| Howard | 299,356 | 849,894,923 | 301,153,508 | 1,151,048,431 | 3,845 | 119 | 4 |
| Kent | 20,112 | 48,290,340 | 15,277,867 | 63,568,207 | 3,161 | 98 | 13 |
| Montgomery | 1,004,476 | 3,086,474,571 | 827,633,465 | 3,914,108,036 | 3,897 | 120 | 3 |
| Prince George's | 881,419 | 1,373,494,570 | 1,119,999,652 | 2,493,494,222 | 2,829 | 87 | 19 |
| Queen Anne's | 48,542 | 129,597,522 | 44,318,606 | 173,916,128 | 3,583 | 111 | 5 |
| St. Mary's | 108,993 | 216,615,252 | 115,283,799 | 331,899,051 | 3,045 | 94 | 15 |
| Somerset | 26,206 | 23,371,060 | 35,327,135 | 58,698,195 | 2,240 | 69 | 24 |
| Talbot | 38,040 | 141,543,076 | 19,568,736 | 161,111,812 | 4,235 | 131 | 2 |
| Washington | 149,087 | 223,350,617 | 189,928,919 | 413,279,536 | 2,772 | 86 | 21 |
| Wicomico | 100,521 | 119,706,433 | 145,987,247 | 265,693,680 | 2,643 | 82 | 22 |
| Worcester | 51,567 | 210,537,653 | 32,913,794 | 243,451,447 | 4,721 | 146 | 1 |
| Total | 5,884,868 | \$12,279,872,675 | \$6,775,944,767 | \$19,055,817,442 | \$3,238 | 100 | |

Combined Tax Capacity Index – Adjusted for State Aid Fiscal 2013

| | | County Yield | Tax Capacity | | Adjusted Yield | Adjusted Capacity | |
|-----------------|------------|-----------------|-----------------|------|-------------------|----------------------|------|
| County | Population | Per Capita | Index | Rank | Per Capita | Index | Rank |
| Allegany | 73,869 | \$987 | 47 | 23 | \$2,417 | 75 | 23 |
| Anne Arundel | 550,175 | 2,478 | 119 | 6 | 3,287 | 102 | 8 |
| Baltimore City | 622,417 | 1,064 | 51 | 22 | 3,281 | 101 | 9 |
| Baltimore | 817,682 | 1,943 | 93 | 14 | 2,826 | 87 | 20 |
| Calvert | 89,694 | 2,399 | 115 | 8 | 3,573 | 110 | 6 |
| Caroline | 32,644 | 1,406 | 67 | 20 | 3,178 | 98 | 12 |
| Carroll | 167,210 | 2,088 | 100 | 10 | 3,152 | 97 | 14 |
| Cecil | 101,684 | 1,679 | 80 | 16 | 2,944 | 91 | 17 |
| Charles | 150,710 | 1,938 | 93 | 15 | 3,213 | 99 | 10 |
| Dorchester | 32,554 | 1,516 | 73 | 18 | 2,862 | 88 | 18 |
| Frederick | 239,520 | 2,030 | 97 | 11 | 3,188 | 98 | 11 |
| Garrett | 29,850 | 2,286 | 110 | 9 | 3,436 | 106 | 7 |
| Harford | 248,540 | 1,982 | 95 | 13 | 3,025 | 93 | 16 |
| Howard | 299,356 | 2,839 | 136 | 4 | 3,845 | 119 | 4 |
| Kent | 20,112 | 2,401 | 115 | 7 | 3,161 | 98 | 13 |
| Montgomery | 1,004,476 | 3,073 | 147 | 3 | 3,897 | 120 | 3 |
| Prince George's | 881,419 | 1,558 | 75 | 17 | 2,829 | 87 | 19 |
| Queen Anne's | 48,542 | 2,670 | 128 | 5 | 3,583 | 111 | 5 |
| St. Mary's | 108,993 | 1,987 | 95 | 12 | 3,045 | 94 | 15 |
| Somerset | 26,206 | 892 | 43 | 24 | 2,240 | 69 | 24 |
| Talbot | 38,040 | 3,721 | 178 | 2 | 4,235 | 131 | 2 |
| Washington | 149,087 | 1,498 | 72 | 19 | 2,772 | 86 | 21 |
| Wicomico | 100,521 | 1,191 | 57 | 21 | 2,643 | 82 | 22 |
| Worcester | 51,567 | 4,083 | 196 | 1 | 4,721 | 146 | 1 |
| Total | 5,884,868 | \$2,087 | 100 | | \$3,238 | 100 | |

Comparison of Tax Capacity Index and State Aid Adjusted Index Fiscal 2013

Tax Effort Affected by Several Factors

- Tax effort measures the extent to which the local tax base is actually taxed
- Tax effort is not a measure of what the tax level should be
- Tax effort should not be used to judge whether local governments are taxing too little or too much
- Tax effort is affected by a jurisdiction's wealth base, available revenue sources, demand for local services, tax limitation measures, acceptance of higher taxes, and fees

High- and Low-wealth Jurisdictions Can Have a Relatively High Tax Effort

- Howard County (a high-wealth jurisdiction) has an above-average property and income tax effort
- Montgomery County (a high-wealth jurisdiction) has an above-average income tax effort; but a below-average property tax effort
- Some low-wealth jurisdictions (Dorchester and Washington counties) have above-average property tax effort; however, their income tax effort is below average
- Baltimore City (a low-wealth jurisdiction) has an above-average property and income tax effort
- Caroline County (a low-wealth jurisdiction) has a below-average property and income tax effort

Property Tax Effort Index Fiscal 2013

| | | | Property | Hypothetical | Tax Effort | |
|-----------------|------------|-------------------|-----------------|-----------------|---------------|------|
| County | Population | Assessable Base | Tax Revenues | Yield | Index | Rank |
| Allegany | 73,869 | \$3,962,462,000 | \$55,268,793 | \$44,931,682 | 123 | 2 |
| Anne Arundel | 550,175 | 76,293,860,000 | 662,613,835 | 865,121,593 | 77 | 21 |
| Baltimore City | 622,417 | 35,123,384,750 | 754,742,055 | 398,275,806 | 190 | 1 |
| Baltimore | 817,682 | 80,753,432,500 | 857,516,435 | 915,690,177 | 94 | 18 |
| Calvert | 89,694 | 12,553,694,000 | 145,683,977 | 142,350,535 | 102 | 12 |
| Caroline | 32,644 | 2,810,316,000 | 29,811,015 | 31,867,113 | 94 | 19 |
| Carroll | 167,210 | 18,861,958,000 | 215,405,084 | 213,882,050 | 101 | 14 |
| Cecil | 101,684 | 9,967,470,000 | 117,168,297 | 113,024,476 | 104 | 10 |
| Charles | 150,710 | 16,693,575,000 | 206,522,637 | 189,294,030 | 109 | 6 |
| Dorchester | 32,554 | 3,119,674,000 | 41,120,165 | 35,375,027 | 116 | 4 |
| Frederick | 239,520 | 25,893,046,000 | 316,131,557 | 293,609,908 | 108 | 8 |
| Garrett | 29,850 | 4,834,792,500 | 53,901,168 | 54,823,329 | 98 | 15 |
| Harford | 248,540 | 26,819,052,000 | 314,138,895 | 304,110,200 | 103 | 11 |
| Howard | 299,356 | 44,000,081,000 | 524,801,215 | 498,931,633 | 105 | 9 |
| Kent | 20,112 | 3,058,279,000 | 33,577,322 | 34,678,848 | 97 | 16 |
| Montgomery | 1,004,476 | 163,276,867,750 | 1,575,265,234 | 1,851,451,007 | 85 | 20 |
| Prince George's | 881,419 | 79,257,049,500 | 1,093,910,704 | 898,722,190 | 122 | 3 |
| Queen Anne's | 48,542 | 8,031,355,000 | 68,325,043 | 91,070,220 | 75 | 22 |
| St. Mary's | 108,993 | 12,191,008,000 | 101,336,404 | 138,237,917 | 73 | 23 |
| Somerset | 26,206 | 1,483,073,000 | 18,254,962 | 16,817,061 | 109 | 7 |
| Talbot | 38,040 | 9,322,352,000 | 47,692,025 | 105,709,267 | 45 | 24 |
| Washington | 149,087 | 12,823,001,000 | 148,358,184 | 145,404,297 | 102 | 13 |
| Wicomico | 100,521 | 6,668,152,000 | 85,994,137 | 75,612,406 | 114 | 5 |
| Worcester | 51,567 | 15,773,058,000 | 170,307,604 | 178,855,980 | 95 | 17 |
| Total | 5,884,868 | \$673,570,993,000 | \$7,637,846,747 | \$7,637,846,747 | 100 | |

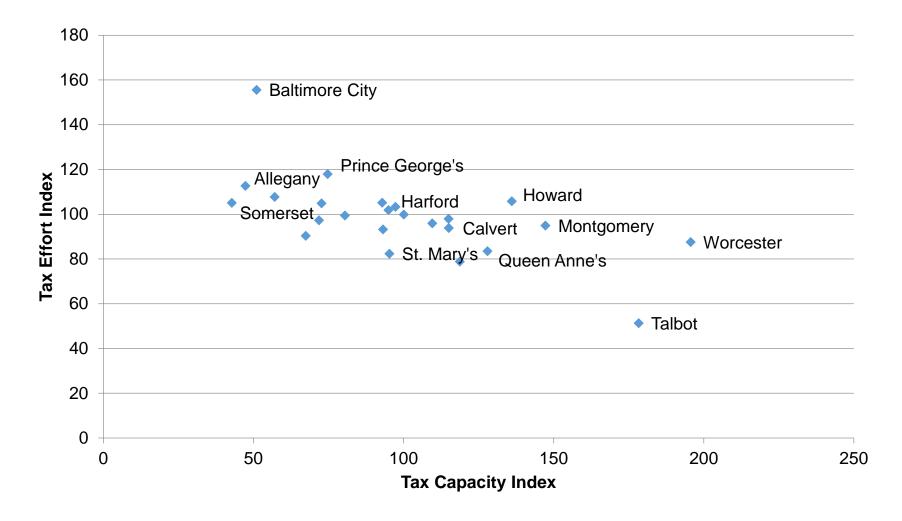
Income Tax Effort Index Fiscal 2013

| County | Population | Net Taxable Income | Income Tax Revenues | Hypothetical Yield | Tax Effort Index | Rank |
|-----------------|------------|--------------------|------------------------|-----------------------|------------------------|------|
| Allegany | 73,869 | \$883,807,679 | \$26,910,241 | \$28,008,310 | 96 | 13 |
| Anne Arundel | 550,175 | 15,718,385,936 | 413,070,193 | 498,123,559 | 83 | 21 |
| Baltimore City | 622,417 | 8,336,085,662 | 276,111,250 | 264,174,749 | 105 | 4 |
| Baltimore | 817,682 | 21,249,027,064 | 624,060,806 | 673,392,359 | 93 | 14 |
| Calvert | 89,694 | 2,297,957,311 | 65,079,248 | 72,823,423 | 89 | 16 |
| Caroline | 32,644 | 442,663,550 | 11,679,869 | 14,028,231 | 83 | 20 |
| Carroll | 167,210 | 4,265,562,161 | 133,233,368 | 135,177,811 | 99 | 7 |
| Cecil | 101,684 | 1,820,798,498 | 52,649,762 | 57,702,021 | 91 | 15 |
| Charles | 150,710 | 3,244,243,090 | 100,800,853 | 102,811,696 | 98 | 9 |
| Dorchester | 32,554 | 441,507,171 | 10,672,473 | 13,991,584 | 76 | 22 |
| Frederick | 239,520 | 6,075,642,473 | 186,260,898 | 192,540,167 | 97 | 11 |
| Garrett | 29,850 | 423,659,828 | 11,590,356 | 13,425,993 | 86 | 18 |
| Harford | 248,540 | 5,946,287,144 | 187,646,221 | 188,440,832 | 100 | 6 |
| Howard | 299,356 | 11,074,714,974 | 374,358,092 | 350,963,290 | 107 | 3 |
| Kent | 20,112 | 429,513,265 | 11,746,417 | 13,611,491 | 86 | 19 |
| Montgomery | 1,004,476 | 38,971,409,141 | 1,355,175,128 | 1,235,023,565 | 110 | 2 |
| Prince George's | 881,419 | 14,981,534,925 | 526,473,236 | 474,772,380 | 111 | 1 |
| Queen Anne's | 48,542 | 1,215,736,501 | 39,917,053 | 38,527,301 | 104 | 5 |
| St. Mary's | 108,993 | 2,473,212,090 | 77,149,713 | 78,377,336 | 98 | 8 |
| Somerset | 26,206 | 206,812,716 | 6,306,317 | 6,553,999 | 96 | 12 |
| Talbot | 38,040 | 1,130,742,832 | 25,028,373 | 35,833,809 | 70 | 23 |
| Washington | 149,087 | 2,459,611,330 | 69,023,469 | 77,946,321 | 89 | 17 |
| Wicomico | 100,521 | 1,391,395,631 | 43,033,417 | 44,094,028 | 98 | 10 |
| Worcester | 51,567 | 999,721,375 | 14,049,175 | 31,681,673 | 44 | 24 |
| Total | 5,884,868 | \$146,480,032,344 | \$4,642,025,928 | \$4,642,025,928 | 100 | |

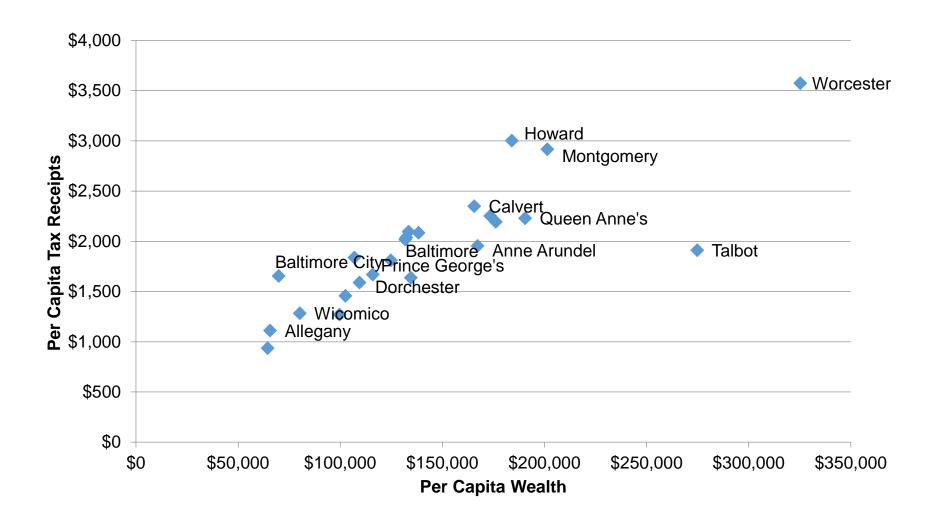
| | | | | 1150012015 | | | | | |
|-----------------|------------|-----------------------------------|---------------------------------|-----------------------------------|--------------------------|------------------------|--------------------------|------------------------|------|
| County | Population | Property Hypothetical Yield | Income Hypothetical Yield | Combined Hypothetical Yield | Property Tax Revenues | Income Tax Revenues | Combined Tax Revenues | Tax Effort Index | Rank |
| Allegany | 73,869 | \$44,931,682 | \$28,008,310 | \$72,939,992 | \$55,268,793 | \$26,910,241 | \$82,179,034 | 113 | 3 |
| Anne Arundel | 550,175 | 865,121,593 | 498,123,559 | 1,363,245,152 | 662,613,835 | 413,070,193 | 1,075,684,028 | 79 | 23 |
| Baltimore City | 622,417 | 398,275,806 | 264,174,749 | 662,450,555 | 754,742,055 | 276,111,250 | 1,030,853,305 | 156 | 1 |
| Baltimore | 817,682 | 915,690,177 | 673,392,359 | 1,589,082,536 | 857,516,435 | 624,060,806 | 1,481,577,241 | 93 | 18 |
| Calvert | 89,694 | 142,350,535 | 72,823,423 | 215,173,958 | 145,683,977 | 65,079,248 | 210,763,225 | 98 | 13 |
| Caroline | 32,644 | 31,867,113 | 14,028,231 | 45,895,344 | 29,811,015 | 11,679,869 | 41,490,884 | 90 | 19 |
| Carroll | 167,210 | 213,882,050 | 135,177,811 | 349,059,861 | 215,405,084 | 133,233,368 | 348,638,452 | 100 | 11 |
| Cecil | 101,684 | 113,024,476 | 57,702,021 | 170,726,496 | 117,168,297 | 52,649,762 | 169,818,059 | 99 | 12 |
| Charles | 150,710 | 189,294,030 | 102,811,696 | 292,105,726 | 206,522,637 | 100,800,853 | 307,323,490 | 105 | 6 |
| Dorchester | 32,554 | 35,375,027 | 13,991,584 | 49,366,611 | 41,120,165 | 10,672,473 | 51,792,638 | 105 | 8 |
| Frederick | 239,520 | 293,609,908 | 192,540,167 | 486,150,075 | 316,131,557 | 186,260,898 | 502,392,455 | 103 | 9 |
| Garrett | 29,850 | 54,823,329 | 13,425,993 | 68,249,322 | 53,901,168 | 11,590,356 | 65,491,524 | 96 | 15 |
| Harford | 248,540 | 304,110,200 | 188,440,832 | 492,551,031 | 314,138,895 | 187,646,221 | 501,785,116 | 102 | 10 |
| Howard | 299,356 | 498,931,633 | 350,963,290 | 849,894,923 | 524,801,215 | 374,358,092 | 899,159,307 | 106 | 5 |
| Kent | 20,112 | 34,678,848 | 13,611,491 | 48,290,340 | 33,577,322 | 11,746,417 | 45,323,739 | 94 | 17 |
| Montgomery | 1,004,476 | 1,851,451,007 | 1,235,023,565 | 3,086,474,571 | 1,575,265,234 | 1,355,175,128 | 2,930,440,362 | 95 | 16 |
| Prince George's | 881,419 | 898,722,190 | 474,772,380 | 1,373,494,570 | 1,093,910,704 | 526,473,236 | 1,620,383,940 | 118 | 2 |
| Queen Anne's | 48,542 | 91,070,220 | 38,527,301 | 129,597,522 | 68,325,043 | 39,917,053 | 108,242,096 | 84 | 21 |
| St. Mary's | 108,993 | 138,237,917 | 78,377,336 | 216,615,252 | 101,336,404 | 77,149,713 | 178,486,117 | 82 | 22 |
| Somerset | 26,206 | 16,817,061 | 6,553,999 | 23,371,060 | 18,254,962 | 6,306,317 | 24,561,279 | 105 | 7 |
| Talbot | 38,040 | 105,709,267 | 35,833,809 | 141,543,076 | 47,692,025 | 25,028,373 | 72,720,398 | 51 | 24 |
| Washington | 149,087 | 145,404,297 | 77,946,321 | 223,350,617 | 148,358,184 | 69,023,469 | 217,381,653 | 97 | 14 |
| Wicomico | 100,521 | 75,612,406 | 44,094,028 | 119,706,433 | 85,994,137 | 43,033,417 | 129,027,554 | 108 | 4 |
| Worcester | 51,567 | 178,855,980 | 31,681,673 | 210,537,653 | 170,307,604 | 14,049,175 | 184,356,779 | 88 | 20 |
| Total | 5,884,868 | \$7,637,846,747 | \$4,642,025,928 | \$12,279,872,675 | \$7,637,846,747 | \$4,642,025,928 | \$12,279,872,675 | 100 | |

Combined Tax Effort Index Fiscal 2013

Correlation of Tax Capacity and Tax Effort



Correlation of Tax Revenues and Local Wealth



Tax Capacity and Effort Measures Have Strengths and Weaknesses

Strengths

- Reliable measure of relative trends in the fiscal well-being of a jurisdiction
- Measures can be used across all jurisdictions in the State
- Useful to gauge the level of equalization of State aid

Weaknesses

- Ignores local demand for or acceptance of higher taxes and fees
- Not an indicator for an "ideal" revenue mix or level of taxation
- Some local revenues not included in the calculations