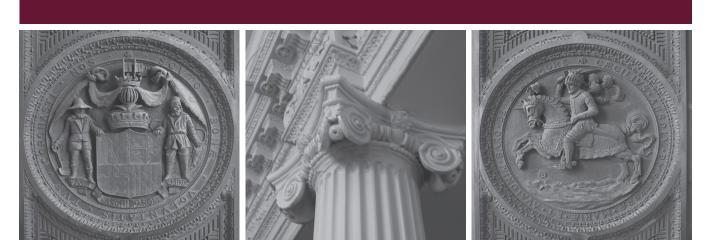
PROPERTY TAX SET-OFFS The Use of Local Property Tax Differentials AND TAX REBATES IN MARYLAND FISCAL 2023



DEPARTMENT OF LEGISLATIVE SERVICES 2023

Property Tax Set-offs: The Use of Local Property Tax Differentials And Tax Rebates in Maryland Fiscal 2023

Department of Legislative Services Office of Policy Analysis Annapolis, Maryland

November 2023

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DEPARTMENT OF LEGISLATIVE SERVICES OFFICE OF POLICY ANALYSIS MARYLAND GENERAL ASSEMBLY

Victoria L. Gruber Executive Director Ryan Bishop Executive Director

November 2023

The Honorable Bill Ferguson, President of the Senate The Honorable Adrienne A. Jones, Speaker of the House of Delegates Members of the General Assembly

Dear President Ferguson, Speaker Jones, and Members:

At the local level, counties and municipalities share in the delivery of public services. To cover the costs of these services, residents of municipalities pay property taxes to both the county and municipal government. To compensate municipalities for services provided in lieu of similar county services, many counties in Maryland have established a tax set-off system by providing either a tax differential or tax rebate to the municipality. A tax differential is a lower county property tax rate within the municipality. A tax rebate is a direct county payment to the municipality; however, the county property tax rate within the municipality remains the same.

Tax set-off systems continue to be of interest to State and local government officials. The Department of Legislative Services conducts an annual review of local tax set-off systems, and this report summarizes the tax set-off systems for fiscal 2023. The report also provides an overview of the current law relating to tax set-offs. This report was prepared by Michael Sousane of the Office of Policy Analysis and reviewed by Hiram Burch. Davin Brownell prepared the manuscript.

We trust that the study will be useful to you and to other persons interested in matters relating to tax set-off systems.

Sincerely,

Victoria L. Gruber Executive Director

VLG:RB/HLB/db

Director

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Property Tax Set-offs: The Use of Local Property Tax Differentials And Tax Rebates in Maryland Fiscal 2023

Introduction

Property tax set-offs are meant to compensate for double taxation of municipal taxpayers occurring when both municipal and county property taxes are levied to fund similar services. Therefore, counties compensate municipal taxpayers with property tax set-offs through a tax rate differential or through a tax rebate. A tax rate differential results in a lower county property tax rate within the boundaries of a municipality, whereas a tax rebate is a direct payment to a municipality for providing the services or programs.

Background

Section 6-305 of the Tax-Property Article of the Annotated Code of Maryland mandates that Allegany, Anne Arundel, Baltimore, Garrett, Harford, Howard, Montgomery, and Prince George's counties meet annually with the governing bodies of municipalities to discuss the property tax rate to be set for assessments of property in the municipality. If it is demonstrated that a municipality performs services or programs in lieu of similar county services and programs, the governing body of the county **must impose** the county property tax rate. Section 6-305.1 requires Frederick County to meet annually with the governing bodies of municipalities to discuss the property tax rate to be set for assessments of property in the municipality. If it can be demonstrated that a municipality performs services or programs in lieu of similar county services and programs, the governing bodies of municipalities to discuss the property tax rate to be set for assessments of property in the municipality. If it can be demonstrated that a municipality performs services or programs in lieu of similar county services and programs, Frederick County must grant a tax set-off to the municipality in accordance with a formula agreed to by the county and the municipality. If Frederick County and a municipality fail to reach an agreement concerning the formula by which a tax set-off is to be calculated, Frederick County must grant a tax set-off using the formula for the preceding taxable year.

Section 6-306 governs the procedure for the setting of a tax differential in the other counties. The governing bodies of the counties are required to meet annually with governing bodies of municipalities to discuss the property tax rate to be set for assessments of property in the municipality. If it is demonstrated that the municipality performs services or programs in lieu of similar county services, the county **may establish** a county property tax rate for property in the municipality that is lower than the general county property tax rate.

Alternatively, both of the above sections provide the counties with the option of making a payment to the municipality to aid the municipality in funding municipal services or programs that are similar to county services or programs. This is commonly known as a tax rebate.

Subsections (d) and (e) of Sections 6-305 and 6-306 of the Tax-Property Article define the procedures for determining the county property tax rate within a municipality. The provisions follow:

- (d) *Setting county rate for municipality*. In determining the county property tax rate to be set for assessments of property in a municipality, the governing body of the county shall consider:
 - (1) the services and programs that are performed by the municipality instead of similar county services and programs; and
 - (2) the extent that the similar services and programs are funded by property tax revenues.
- (e) *Rate need not be uniform.* The county property tax rate for assessments of property located in a municipality is not required to be:
 - (1) the same as the rate for property located in other municipalities in the county; or
 - (2) the same as the rate set in a prior year.

A county and one or more municipalities may enter into an agreement setting different terms or timing for negotiations, calculations, or approval of a tax set-off than are set out under Sections 6-305 and 6-306.

Scope

This report identifies the real property tax differentials and tax rebates made by the governing bodies of the counties during fiscal 2023. Information was obtained from a survey of the counties and the State Department of Assessments and Taxation (SDAT). Specifically, assessable base information and tax rate differentials were obtained by using data from SDAT. The tax rate differentials are calculated per \$100 of assessed property value.

The following payments are excluded from amounts reported as tax rebates:

• mandatory State pass-through from counties to municipalities, such as supplemental police aid and distributions from the State Fire, Rescue, and Ambulance Fund;

Property Tax Set-offs

- county sales and services taxes, license fees, and alcoholic beverage dispensary profits required by State law to be shared with municipalities; and
- funds to which a municipality has a claim, such as Program Open Space.

Explanation of Exhibits and Appendix

- **Exhibit 1** summarizes the findings of the tax set-off study for fiscal 2023.
- **Exhibit 2** compares tax set-offs authorized in fiscal 2023 to those in fiscal 2022.
- **Exhibit 3** compares a county's tax set-off amount in fiscal 2023 with the amount provided in fiscal 2018.
- Appendix 1 provides a listing of the tax differential and rebate amounts for each municipality in fiscal 2023 on a per capita basis.

Summary of Findings

Property tax-set offs for municipalities were granted in 18 counties in fiscal 2023. Of the 5 remaining counties, Baltimore and Howard counties have no municipalities, while Kent, Wicomico, and Worcester counties chose not to establish tax set-offs. In fiscal 2023, tax differentials and rebates totaled \$128.3 million, a 9.8% increase compared to the prior year. Property tax set-off amounts were higher in 17 counties and lower in 1 county. Local funding for tax differentials and rebates in fiscal 2023 ranged from \$70,929 in St. Mary's County to \$35.1 million in Prince George's County. On a per capita basis, local funding ranged from less than \$1 in St. Mary's County to \$100 in Talbot County with the statewide average at \$29, excluding those counties with no municipalities.

Seven counties (Allegany, Anne Arundel, Calvert, Caroline, Charles, Talbot, and Washington) provided tax rate differentials totaling \$43.1 million for the municipalities in their jurisdictions. Five counties (Carroll, Cecil, Montgomery, St. Mary's, and Somerset) returned to the municipalities rebates totaling \$21.7 million. Six counties (Dorchester, Frederick, Garrett, Harford, Prince George's, and Queen Anne's) provided both tax differentials and rebates to their municipalities totaling \$63.5 million.

Prince George's County provided both tax rebates and tax rate differentials to all of its municipalities, totaling \$35.1 million, as did Harford County, totaling \$10.2 million. Frederick County provided tax rate differentials to Frederick and Myersville totaling \$10.7 million and provided 10 other municipalities with \$5.2 million in tax rebates. Dorchester County provided

tax differentials to Cambridge and Hurlock totaling \$752,022 and provided tax rebates to seven other municipalities totaling \$6,050. Garrett County had a tax rate differential totaling \$72,326 for Mountain Lake Park and provided \$297,000 in rebates to seven other municipalities. Queen Anne's County provided tax rate differentials to Centreville and Millington totaling \$808,708 and provided six other municipalities with \$282,101 in tax rebates.

The City of Annapolis (Anne Arundel County) received the largest tax set-off amount in fiscal 2023. The county real property tax rate within the city was reduced by \$0.374 per \$100 of assessed value resulting in a property tax revenue offset of \$25.6 million in fiscal 2023, or \$629 per city resident. The City of Bowie (Prince George's County) received the next largest tax set-off amount with a property tax differential amount of \$11.2 million. The City of Frederick (Frederick County) received a property tax differential amount of \$10.5 million, the third highest amount.

For a majority of municipalities in Maryland, the per capita tax differential or rebate amount is under \$75 per municipal resident. In 23 municipalities, the county government did not grant either a tax differential or tax rebate. In 13 municipalities, the tax differential or rebate amount exceeded \$200 per municipal resident.

Fiscal 2023				
County	Tax Differential	Tax Rebate	Total	
Allegany	\$2,068,856	\$0	\$2,068,856	
Anne Arundel	25,583,845	0	25,583,845	
Baltimore City	n/a	n/a	n/a	
Baltimore	n/a	n/a	n/a	
Calvert	3,944,780	0	3,944,780	
Caroline	514,431	0	514,431	
Carroll	0	2,687,236	2,687,236	
Cecil	0	874,203	874,203	
Charles	2,217,677	0	2,217,677	
Dorchester	752,022	6,050	758,072	
Frederick	10,713,009	5,246,806	15,959,815	
Garrett	72,326	297,000	369,326	
Harford	6,457,652	3,699,456	10,157,108	
Howard	n/a	n/a	n/a	
Kent	0	0	0	
Montgomery	0	17,269,692	17,269,692	
Prince George's	34,475,018	651,147	35,126,165	
Queen Anne's	808,708	282,101	1,090,809	
St. Mary's	0	70,929	70,929	
Somerset	0	844,976	844,976	
Talbot	3,803,338	0	3,803,338	
Washington	4,989,071	0	4,989,071	
Wicomico	0	0	0	
Worcester	0	0	0	
Total	\$96,400,733	\$31,929,596	\$128,330,329	

Exhibit 1 Tax Differentials and Tax Rebates Fiscal 2023

n/a: Indicates the jurisdiction has no municipalities.

	8	Fiscal 2022 and 202	23	
County	2022	2023	Difference	% Difference
Allegany	\$1,801,486	\$2,068,856	\$267,370	14.8%
Anne Arundel	25,016,722	25,583,845	567,123	2.3%
Baltimore City	n/a	n/a	n/a	n/a
Baltimore	n/a	n/a	n/a	n/a
Calvert	3,765,626	3,944,780	179,154	4.8%
Caroline	488,746	514,431	25,685	5.3%
Carroll	2,811,517	2,687,236	-124,281	-4.4%
Cecil	816,051	874,203	58,152	7.1%
Charles	2,096,423	2,217,677	121,254	5.8%
Dorchester	682,617	758,072	75,455	11.1%
Frederick	15,029,151	15,959,815	930,664	6.2%
Garrett	368,227	369,326	1,099	0.3%
Harford	10,046,122	10,157,108	110,986	1.1%
Howard	n/a	n/a	n/a	n/a
Kent	70,000	0	-70,000	-100.0%
Montgomery	8,993,070	17,269,692	8,276,622	92.0%
Prince George's	34,925,171	35,126,165	200,994	0.6%
Queen Anne's	1,056,643	1,090,809	34,166	3.2%
St. Mary's	44,461	70,929	26,468	59.5%
Somerset	393,200	844,976	451,776	114.9%
Talbot	3,702,004	3,803,338	101,334	2.7%
Washington	4,767,444	4,989,071	221,627	4.6%
Wicomico	0	0	0	0.0%
Worcester	0	0	0	0.0%
Total	\$116,874,683	\$128,330,329	\$11,455,648	9.8%

Exhibit 2 Changes in Tax Differentials and Tax Rebates Fiscal 2022 and 2023

n/a: Indicates that the jurisdiction has no municipalities.

Over a Five-year Period				
County	FY 2018	FY 2023	Difference	% Difference
Allegany	\$1,867,037	\$2,068,856	\$201,819	10.8%
Anne Arundel	21,643,147	25,583,845	3,940,698	18.2%
Baltimore City	n/a	n/a	n/a	n/a
Baltimore	n/a	n/a	n/a	n/a
Calvert	3,392,275	3,944,780	552,505	16.3%
Caroline	545,484	514,431	-31,053	-5.7%
Carroll	2,182,194	2,687,236	505,042	23.1%
Cecil	729,049	874,203	145,154	19.9%
Charles	1,648,150	2,217,677	569,527	34.6%
Dorchester	408,722	758,072	349,350	85.5%
Frederick	13,591,738	15,959,815	2,368,077	17.4%
Garrett	363,105	369,326	6,221	1.7%
Harford	9,629,452	10,157,108	527,656	5.5%
Howard	n/a	n/a	n/a	n/a
Kent	0	0	0	0.0%
Montgomery	8,168,433	17,269,692	9,101,259	111.4%
Prince George's	27,114,492	35,126,165	8,011,673	29.5%
Queen Anne's	757,052	1,090,809	333,757	44.1%
St. Mary's	44,916	70,929	26,013	57.9%
Somerset	393,200	844,976	451,776	114.9%
Talbot	3,366,997	3,803,338	436,341	13.0%
Washington	4,263,530	4,989,071	725,541	17.0%
Wicomico	0	0	0	0.0%
Worcester	0	0	0	0.0%
Total	\$100,108,973	\$128,330,329	\$28,221,356	28.2%

Exhibit 3 Changes in Tax Differentials and Tax Rebates Over a Five-year Period

n/a: Indicates that the jurisdiction has no municipalities.

Tax Differentials/Tax Rebates by County

Allegany County

During fiscal 2023, Allegany County provided a tax rate differential to all of its seven municipalities for performing governmental services in areas including planning and zoning, police protection, public works, highway construction and maintenance, solid waste disposal, and emergency medical services. The rates are determined by calculating the net property tax support of each area of service and dividing it by the amount of revenue generated by \$1 of property tax levy. The estimated value of the tax differentials in fiscal 2023 is approximately \$2.1 million.

<u>Municipality</u>	Real Property <u>Tax Rate Differential</u>	Differential <u>Amount</u>
Barton	\$0.0797	\$9,756
Cumberland	0.1589	1,466,330
Frostburg	0.1276	473,703
Lonaconing	0.1118	32,752
Luke	0.1141	32,773
Midland	0.0797	9,950
Westernport	0.0797	43,592
Total		\$2,068,856

Anne Arundel County

Anne Arundel County set a real property tax rate differential of \$0.374 for the City of Annapolis in fiscal 2023 for providing a variety of services that the county performs outside the city limits, including police protection, fire, public works, planning and zoning, and parks and recreation. The estimated value of the tax differential in fiscal 2023 is \$25.6 million. In calculating the tax rate differential, several steps were involved. First, county spending was allocated into countywide (*e.g.*, education) and noncity (*e.g.*, police) categories. Second, all county revenues, except property taxes, are allocated to offset the cost of either countywide or noncity services. Third, costs that are offset are used to calculate countywide and noncity property tax rates. Finally, this noncity property tax rate serves as the Annapolis tax rate differential. Highland Beach, the other incorporated municipality in Anne Arundel County, received a real property tax rate into consideration that the municipality provides public works and planning and zoning services.

<u>Municipality</u>	Real Property <u>Tax Rate Differential</u>	Differential <u>Amount</u>
Annapolis	\$0.3740	\$25,573,586
Highland Beach	0.0300	10,259
Total		\$25,583,845

Baltimore County

There are no incorporated municipalities solely within Baltimore County; however, a small part of Hampstead is located in the county.

Calvert County

Calvert County provided a tax rate differential for its two municipalities for public safety, public works, parks and recreation, and economic development. In fiscal 2023, these tax differentials totaled approximately \$3.9 million. The county periodically assesses the reasonableness of the differential by calculating the net cost to the municipalities of providing duplicative public services and what the net cost to the county would be to provide the same services for the municipality. These costs are used with property assessment data to calculate a range within which the tax rate differential should fall. If the differential falls within the range, the county advises that the differentials remain unchanged.

<u>Municipality</u>	Real Property <u>Tax Rate Differential</u>	Differential <u>Amount</u>
Chesapeake Beach	\$0.3360	\$3,001,396
North Beach	0.3360	943,384
Total		\$3,944,780

Caroline County

Caroline County provides tax rate differentials to municipalities with police protection. Historically, the differential rate is based on a formula of county police coverage. However, county commissioners have held differentials constant over the last three years. In fiscal 2023, Caroline County provided tax differentials totaling approximately \$0.5 million.

<u>Municipality</u>	Real Property <u>Tax Rate Differential</u>	Differential <u>Amount</u>
Denton	\$0.06	\$247,623
Federalsburg	0.08	129,502
Goldsboro	0.00	0
Greensboro	0.06	66,455
Henderson	0.00	0
Hillsboro	0.00	0
Marydel	0.00	0
Preston	0.01	7,082
Ridgely	0.05	63,769
Templeville	0.00	0
Total		\$514,431

Carroll County

Carroll County provided its eight municipalities with tax rebates totaling \$2.7 million in fiscal 2023 in accordance with a longstanding agreement between the county and the municipalities. Funding is allocated to each municipality based in part on assessable base, inflation, and population. The tax rebates were distributed as follows:

<u>Municipality</u>	Rebate Amount
Hampstead	\$315,129
Manchester	304,139
Mount Airy	179,488
New Windsor	69,285
Sykesville	214,740
Taneytown	448,010
Union Bridge	63,894
Westminster	1,092,551
Total	\$2,687,236

Cecil County

Cecil County returned to its eight municipalities a general rebate equivalent to \$0.028 per \$100 of assessed property values for police protection and street lighting. In addition, the county made rebate payments to its municipalities totaling \$51,652 to offset the cost of refuse and garbage collection. The trash rebate is based on the average tons per capita of refuse deposited in the county landfill (\$3.00 per ton \times 0.75 tons per capita \times population). The total rebate amount that municipalities in Cecil County received in fiscal 2023 was \$874,203. The amounts were distributed as follows:

<u>Municipality</u>	<u>General Rebate</u>	<u>Trash Rebate</u>	Total Rebate <u>Amount</u>
Cecilton	\$14,897	\$1,067	\$15,964
Charlestown	54,993	2,293	57,286
Chesapeake City	26,047	1,771	27,818
Elkton	373,707	26,759	400,466
North East	135,719	6,149	141,868
Perryville	139,244	8,262	147,506
Port Deposit	18,355	1,521	19,876
Rising Sun	59,589	3,830	63,419
Total	\$822,551	\$51,652	\$874,203

Charles County

Charles County provided a real property tax rate differential to La Plata and Indian Head in fiscal 2023 totaling \$2.2 million for performing government services in the areas of planning and growth management, police services, parks, and public works. The rate is determined by calculating the expenditures funded by property taxes for parallel services provided by the municipality and dividing this amount by the municipality's assessable base. The Town of Port Tobacco received neither a tax differential nor a tax rebate as the town did not perform any services in lieu of those performed by the county.

<u>Municipality</u>	Real Property <u>Tax Rate Differential</u>	Differential <u>Amount</u>
Indian Head	\$0.0390	\$127,851
La Plata	0.1420	2,089,826
Total		\$2,217,677

Dorchester County

In fiscal 2023, two of Dorchester County's nine municipalities, Cambridge and Hurlock, received tax rate differentials totaling \$0.8 million, and all other municipalities received tax rebates totaling \$6,050. The tax differentials are provided to compensate the municipalities for providing duplicative services, including police and planning and zoning. The tax rate differentials were calculated by multiplying the net cost to the county of providing the services by the percentage of those costs funded by real property taxes and the percentage of the county's assessable property base located in each municipality. The tax rebate levels are based on historical funding levels established by the county government.

<u>Municipality</u>	Real Property <u>Tax Rate Differential</u>	Differential <u>Amount</u>	Rebate <u>Amount</u>	<u>Total</u>
Brookview	\$0.0000	\$0	\$450	\$450
Cambridge	0.0733	645,024	0	645,024
Church Creek	0.0000	0	425	425
East New Market	0.0000	0	1,350	1,350
Eldorado	0.0000	0	425	425
Galestown	0.0000	0	700	700
Hurlock	0.0821	106,998	0	106,998
Secretary	0.0000	0	1,350	1,350
Vienna	0.0000	0	1,350	1,350
Total		\$752,022	\$6,050	\$758,072

Frederick County

Frederick County provided a real property tax rate differential to Frederick and Myersville totaling \$10.7 million in fiscal 2023. Frederick County provided tax rebates totaling \$5.2 million in fiscal 2023 to the other 10 municipalities for highways, police protection, planning and zoning, and parks and recreation. The tax rebates were determined by calculating a certain factor (called a CAP factor), which is based on the municipalities' total taxable income, assessable base, and population compared to the county's total taxable income, assessable base, and population compared to the duplicative services were then calculated. For police protection and planning and zoning, the net expenditures for duplicative services were used to calculate the cost of these services per capita for the municipality; however, for highways, cost per mile was used, and for parks and recreation, cost per acre of parkland was used. The county then compared the per capita (or per mile or acre) calculations was the total amount to be distributed among the municipalities, based on each municipality's population. The tax rate differentials are calculated in a similar manner. The total tax set-off amounts in fiscal 2023 were as follows:

<u>Municipality</u>	Real Property <u>Tax Rate Differential</u>	Differential <u>Amount</u>	Rebate <u>Amount</u>	<u>Total</u>
Brunswick	\$0.0000	\$0	\$1,215,166	\$1,215,166
Burkittsville	0.0000	0	26,169	26,169
Emmitsburg	0.0000	0	428,331	428,331
Frederick	0.1113	10,476,212	0	10,476,212
Middletown	0.0000	0	671,867	671,867
Mount Airy	0.0000	0	628,761	628,761
Myersville	0.1177	236,797	0	236,797
New Market	0.0000	0	126,507	126,507
Rosemont	0.0000	0	20,072	20,072
Thurmont	0.0000	0	998,390	998,390
Walkersville	0.0000	0	1,002,940	1,002,940
Woodsboro	0.0000	0	128,603	128,603
Total		\$10,713,009	\$5,246,806	\$15,959,815

Garrett County

In fiscal 2023, Garrett County provided a tax rate differential to Mountain Lake Park. The tax differential was granted for highway and street expenditures by the municipality. The real property tax rate differential for Mountain Lake Park is equal to the municipal property tax rate multiplied by the assessable base of each Garrett County government entity located within Mountain Lake Park that the county has authority over and/or for which the county provides funding. The total value of the tax differentials for Mountain Lake Park was \$72,326. Garrett County also provided tax rebates to all its other municipalities. Oakland received a rebate of \$147,000 for road paving projects and police

Property Tax Set-offs

protection, and the other municipalities received \$25,000 for their expenditures on town roads. The rebates for all the municipalities totaled \$297,000.

Municipality	Real Property <u>Tax Rate Differential</u>	Differential <u>Amount</u>	Rebate <u>Amount</u>	<u>Total</u>
Accident	\$0.0000	\$0	\$25,000	\$25,000
Deer Park	0.0000	0	25,000	25,000
Friendsville	0.0000	0	25,000	25,000
Grantsville	0.0000	0	25,000	25,000
Kitzmiller	0.0000	0	25,000	25,000
Loch Lynn Heights	0.0000	0	25,000	25,000
Mountain Lake Park	x 0.0640	72,326	0	72,326
Oakland	0.0000	0	147,000	147,000
Total		\$72,326	\$297,000	\$369,326

Harford County

Harford County provided a tax differential for its three municipalities for services performed in the area of road maintenance. The estimated value of the Harford County tax rate differentials totaled \$6.5 million in fiscal 2023. The county also provided approximately \$3.7 million in tax rebates to its municipalities for police services. The tax rebates are determined by calculating the cost of operating the Criminal Patrol Division of the County Sheriff's Department funded by county property taxes and then multiplying that figure by the ratio of each municipality's assessable tax base to the countywide assessable tax base.

<u>Municipality</u>	Real Property Tax Rate Differential	Differential <u>Amount</u>	Rebate <u>Amount</u>	<u>Total</u>
Aberdeen	\$0.1366	\$2,137,023	\$1,268,924	\$3,405,947
Bel Air	0.1366	2,030,622	1,216,111	3,246,733
Havre de Grace	0.1366	2,290,007	1,214,421	3,504,428
Total		\$6,457,652	\$3,699,456	\$10,157,108

Howard County

There are no incorporated municipalities in Howard County.

Kent County

Kent County did not provide tax set-offs to its municipalities in fiscal 2023.

Montgomery County

Montgomery County provided tax rebates totaling \$17.3 million to 17 municipalities and 3 special taxing districts in fiscal 2023. Barnesville and Chevy Chase, Section 5, were the only municipalities that did not receive a tax rebate in fiscal 2023. The tax rebates are based on the county council's appropriation.

<u>Municipality</u>	<u>Rebate Amount</u>
Barnesville	\$0
Brookeville	15,186
Chevy Chase, Sec. III	55,648
Chevy Chase, Sec. V	0
Chevy Chase View	77,527
Chevy Chase Village	275,985
Town of Chevy Chase	237,650
Drummond*	8,665
Friendship Heights*	108,511
Gaithersburg	3,498,978
Garrett Park	91,049
Glen Echo	38,992
Kensington	266,908
Laytonsville	44,373
Martin's Additions	50,393
North Chevy Chase	47,428
Oakmont*	6,157
Poolesville	529,829
Rockville	6,593,160
Somerset	105,600
Takoma Park	5,133,285
Washington Grove	84,368
Total	\$17,269,692

* Denotes a special taxing district.

Prince George's County

In fiscal 2023, Prince George's County provided its 27 municipalities with tax differentials valued at an estimated \$34.5 million and tax rebates totaling \$0.7 million. County law requires the cost for each service for each municipality identified in the prior year county budget to be assigned a tax rate equivalency value after adjustments are made to offset revenue directly allocated to a specific service. The aggregate municipal requests for "in lieu of" service credit, as certified by the county, are translated into a dollar value. This dollar value is calculated by totaling the products

Property Tax Set-offs

of the tax rate equivalent cost of the service multiplied by each municipality's assessable base. Each of these net service values is then reduced to reflect the portion of each county service paid for by the property tax levy. The sum of the tax rate values of the duplicative services constitutes the calculated tax rate differential for each municipality. The county uses a three-year rolling average in applying the calculated tax differentials to provide stability to municipal residents' county tax rates in the event of rate changes due to county services reorganization, economic fluctuations, or other factors. The county also provides tax rebates for solid waste collection and code enforcement.

<u>Municipality</u>	Real Property <u>Tax Rate Differential</u>	Differential <u>Amount</u>	Rebate <u>Amount</u>	<u>Total</u>
Berwyn Heights	\$0.1380	\$483,586	\$8,231	\$491,817
Bladensburg	0.1370	720,615	22,486	743,101
Bowie	0.1460	11,027,611	149,877	11,177,488
Brentwood	0.0820	259,730	8,379	268,109
Capitol Heights	0.1320	445,561	10,723	456,284
Cheverly	0.1330	916,530	18,839	935,369
College Park	0.0360	1,191,292	83,290	1,274,582
Colmar Manor	0.1230	137,142	3,483	140,625
Cottage City	0.0910	106,607	3,446	110,053
District Heights	0.1370	579,980	20,607	600,587
Eagle Harbor	0.0020	207	153	360
Edmonston	0.0990	181,268	3,498	184,766
Fairmount Heights	0.0680	87,921	3,908	91,829
Forest Heights	0.1100	229,907	7,997	237,904
Glenarden	0.1100	671,853	16,371	688,224
Greenbelt	0.1440	3,536,764	64,151	3,600,915
Hyattsville	0.1490	3,504,889	48,082	3,552,971
Landover Hills	0.0880	156,611	5,644	162,255
Laurel	0.1730	6,181,234	68,781	6,250,015
Morningside	0.0840	92,590	5,518	98,108
Mount Rainier	0.1380	760,219	22,179	782,398
New Carrollton	0.1330	1,191,312	33,467	1,224,779
North Brentwood	0.0040	2,480	1,428	3,908
Riverdale Park	0.1150	1,001,419	17,335	1,018,754
Seat Pleasant	0.1240	430,395	14,943	445,338
University Park	0.1340	516,221	6,254	522,475
Upper Marlboro	0.0570	61,074	2,077	63,151
Total		\$34,475,018	\$651,147	\$35,126,165

Queen Anne's County

In fiscal 2023, two of Queen Anne's County's eight municipalities, Centreville and Millington, received tax rate differentials totaling \$808,708. Six other municipalities received tax rebates totaling \$282,101. The tax differentials are provided to compensate the municipalities for providing duplicative services including police, planning and zoning, and roads. Both the tax rate differentials and the tax rebates were calculated by determining a tax rate for each government service or function in the county and then determining, in conjunction with the municipality, what level of service they provide in lieu of county services. That level of service equates to a county rate which, along with the assessable base, is then used to calculate the amount of a tax differential. For the tax rate, based on the municipal assessable base, represents the amount of rebate for that municipality.

<u>Municipality</u>	Real Property <u>Tax Rate Differential</u>	Differential <u>Amount</u>	Rebate <u>Amount</u>	<u>Total</u>
Barclay	\$0.0000	\$0	\$17,725	\$17,725
Centreville	0.1300	807,601	0	807,601
Church Hill	0.0000	0	52,263	52,263
Millington	0.0850	1,107	0	1,107
Queen Anne	0.0000	0	4,761	4,761
Queenstown	0.0000	0	164,922	164,922
Sudlersville	0.0000	0	41,430	41,430
Templeville	0.0000	0	1,000	1,000
Total		\$808,708	\$282,101	\$1,090,809

St. Mary's County

St. Mary's County provided a tax rebate in the amount of \$70,929 to the Town of Leonardtown in fiscal 2023 to offset taxes for duplicative services such as planning and zoning, road maintenance, and public works. The rebate is based on the total assessed value of county-owned property within the municipality's corporate limits multiplied by an equitable tax rate on those properties.

<u>Municipality</u>	Rebate Amount
Leonardtown	\$70,929

Somerset County

Somerset County provided tax rebates in fiscal 2023 to Crisfield and Princess Anne in the amount of \$422,488 to help fund the cost of several paramedics used by the local ambulance companies. In Princess Anne, payments are made directly to the Princess Anne Fire Department.

<u>Municipality</u>	Rebate Amount
Crisfield	\$422,488
Princess Anne	422,488
Total	\$844,976

Talbot County

In fiscal 2023, Talbot County provided tax rate differentials totaling \$3.8 million to its five municipalities for performing governmental services in the areas of planning and zoning, police and fire protection, building code enforcement, parks and recreation, tourism and economic development, highways and streets, and public works. The county established real property tax rate differentials based on a "county cost for parallel services" formula until fiscal 2000, when, in addition to the formula, additional annual adjustments were made. In recent years, the adjusted tax differential has been more than the tax differential calculated under the parallel services formula. The county also provides a tax rate differential for utility property located in the municipalities.

<u>Municipality</u>	Real Property <u>Tax Rate Differential</u>	Differential <u>Amount</u>
Easton	\$0.1330	\$2,952,513
Oxford	0.1180	357,016
Queen Anne	0.0601	4,274
St. Michaels	0.1270	411,448
Trappe	0.0980	78,087
Total		\$3,803,338

Washington County

For fiscal 2023, Washington County provided tax differentials to its nine municipalities for providing services such as police protection, public works, planning and zoning, parks, and road overlay. Prior to fiscal 2011, the county provided tax rebates to its municipalities for providing these services. The tax differential is determined by calculating the portion of the county property tax rate that is used to fund services throughout the entire county, including in municipalities, and the portion of the county property tax rate that is used to fund services only in areas outside of municipalities. The latter tax rate is the amount of the tax differential for the municipalities. The fiscal 2023 tax differentials totaled approximately \$5.0 million.

<u>Municipality</u>	Real Property <u>Tax Rate Differential</u>	Differential <u>Amount</u>
Boonsboro	\$0.125	\$442,073
Clear Spring	0.125	28,182
Funkstown	0.125	76,114
Hagerstown	0.125	3,702,512
Hancock	0.125	125,303
Keedysville	0.125	132,255
Sharpsburg	0.125	58,011
Smithsburg	0.125	279,593
Williamsport	0.125	145,028
Total		\$4,989,071

Wicomico County

Wicomico County did not provide tax set-offs to its municipalities in fiscal 2023.

Worcester County

Worcester County did not provide tax set-offs to its municipalities in fiscal 2023.

Appendix 1. Tax Differentials and Tax Rebates – Per Capita Amounts

Fiscal 2023

Jurisdiction	<u>Population</u>	Tax <u>Differential</u>	Tax <u>Rebate</u>	Total <u>Amount</u>	Per Capita <u>Amount</u>
Allegany					
Barton	458	\$9,756	\$0	\$9,756	\$21
Cumberland	18,769	1,466,330	0	1,466,330	78
Frostburg	6,958	473,703	0	473,703	68
Lonaconing	987	32,752	0	32,752	33
Luke	84	32,773	0	32,773	390
Midland	479	9,950	0	9,950	21
Westernport	1,779	43,592	0	43,592	25
Anne Arundel					
Annapolis	40,648	\$25,573,586	\$0	\$25,573,586	\$629
Highland Beach	107	10,259	0	10,259	96
Calvert					
Chesapeake Beach	6,479	\$3,001,396	\$0	\$3,001,396	\$463
North Beach	2,176	943,384	0	943,384	434
Caroline					
Denton	4,924	\$247,623	\$0	\$247,623	\$50
Federalsburg	2,806	129,502	0	129,502	46
Goldsboro	214	0	0	0	0
Greensboro	1,913	66,455	0	66,455	35
Henderson	158	0	0	0	0
Hillsboro	126	0	0	0	0
Marydel	176	0	0	0	0
Preston	677	7,082	0	7,082	10
Ridgely	1,605	63,769	0	63,769	40
Templeville*	32	0	0	0	0

<u>Jurisdiction</u>	<u>Population</u>	Tax <u>Differential</u>	Tax <u>Rebate</u>	Total <u>Amount</u>	Per Capita <u>Amount</u>
Carroll					
Hampstead*	6,342	\$0	\$315,129	\$315,129	\$50
Manchester	5,484	0	304,139	304,139	55
Mount Airy*	6,227	0	179,488	179,488	29
New Windsor	1,459	0	69,285	69,285	47
Sykesville	4,371	0	214,740	214,740	49
Taneytown	7,340	0	448,010	448,010	61
Union Bridge	940	0	63,894	63,894	68
Westminster	20,393	0	1,092,551	1,092,551	54
Cecil					
Cecilton	679	\$0	\$15,964	\$15,964	\$24
Charlestown	1,513	0	57,286	57,286	38
Chesapeake City	740	0	27,818	27,818	38
Elkton	15,913	0	400,466	400,466	25
North East	4,132	0	141,868	141,868	34
Perryville	4,445	0	147,506	147,506	33
Port Deposit	621	0	19,876	19,876	32
Rising Sun	2,761	0	63,419	63,419	23
Charles					
Indian Head	4,025	\$127,851	\$0	\$127,851	\$32
La Plata	10,676	2,089,826	0	2,089,826	196
Port Tobacco	21	0	0	0	0
Dorchester					
Brookview	46	\$0	\$450	\$450	\$10
Cambridge	13,129	645,024	0	645,024	49
Church Creek	102	0	425	425	4
East New Market	393	0	1,350	1,350	3
Eldorado	46	0	425	425	9
Galestown	113	0	700	700	6
Hurlock	2,077	106,998	0	106,998	52
Secretary	471	0	1,350	1,350	3
Vienna	272	0	1,350	1,350	5
Frederick					
Brunswick	8,211	\$0	\$1,215,166	\$1,215,166	\$148
Burkittsville	150	0	26,169	26,169	174

<u>Jurisdiction</u>	Population	Tax <u>Differential</u>	Tax <u>Rebate</u>	Total <u>Amount</u>	Per Capita <u>Amount</u>
Emmitshung	2 021	0	120 221	170 221	147
Emmitsburg Frederick City	2,921 82,175	0 10,476,212	428,331 0	428,331 10,476,212	147
Middletown	82,175 5,239	10,470,212	671,867	671,867	127
Mount Airy*	3,592	0	628,761	628,761	128
Myersville	1,854	236,797	020,701	236,797	175
New Market	1,614	230,797	126,507	126,507	78
Rosemont	289	0	20,072	20,072	69
Thurmont	6,588	0	998,390	998,390	152
Walkersville	6,521	0	1,002,940	1,002,940	154
Woodsboro	1,156	0	128,603	128,603	111
Garrett					
Accident	335	\$0	\$25,000	\$25,000	\$75
Deer Park	303	0	25,000	25,000	83
Friendsville	432	0	25,000	25,000	58
Grantsville	966	0	25,000	25,000	26
Kitzmiller	293	0	25,000	25,000	85
Loch Lynn Heights	486	0	25,000	25,000	51
Mountain Lake Park	2,124	72,326	0	72,326	34
Oakland	1,828	0	147,000	147,000	80
Harford					
Aberdeen	16,859	\$2,137,023	\$1,268,924	\$3,405,947	\$202
Bel Air	10,596	2,030,622	1,216,111	3,246,733	306
Havre de Grace	14,996	2,290,007	1,214,421	3,504,428	234
Kent					
Betterton	285	\$0	\$0	\$0	\$0
Chestertown	5,563	0	0	0	0
Galena	540	0	0	0	0
Millington	527	0	0	0	0
Rock Hall	1,196	0	0	0	0
Montgomery					
Barnesville	140	\$0	\$0	\$0	\$0
Brookeville	163	0	15,186	15,186	93
Chevy Chase, Sec. 3	788	0	55,648	55,648	71
Chevy Chase, Sec. 5	663	0	0	0	0
Chevy Chase	2,855	0	237,650	237,650	83

<u>Jurisdiction</u>	<u>Population</u>	Tax <u>Differential</u>	Tax <u>Rebate</u>	Total <u>Amount</u>	Per Capita <u>Amount</u>
Chevy Chase View	991	0	77,527	77,527	78
Chevy Chase Village	2,019	0	275,985	275,985	137
Drummond	-	0	8,665	8,665	0
Friendship Heights	-	0	108,511	108,511	0
Gaithersburg	68,952	0	3,498,978	3,498,978	51
Garrett Park	978	0	91,049	91,049	93
Glen Echo	275	0	38,992	38,992	142
Kensington	2,099	0	266,908	266,908	127
Laytonsville	569	0	44,373	44,373	78
Martin's Additions	928	0	50,393	50,393	54
North Chevy Chase	676	0	47,428	47,428	70
Oakmont	-	0	6,157	6,157	0
Poolesville	5,688	0	529,829	529,829	93
Rockville	66,924	0	6,593,160	6,593,160	99
Somerset	1,171	0	105,600	105,600	90
Takoma Park	17,390	0	5,133,285	5,133,285	295
Washington Grove	497	0	84,368	84,368	170
Prince George's					
Berwyn Heights	3,270	\$483,586	\$8,231	\$491,817	\$150
Bladensburg	9,444	720,615	22,486	743,101	79
Bowie	57,192	11,027,611	149,877	11,177,488	195
Brentwood	3,732	259,730	8,379	268,109	72
Capitol Heights	3,953	445,561	10,723	456,284	115
Cheverly	6,019	916,530	18,839	935,369	155
College Park	34,190	1,191,292	83,290	1,274,582	37
Colmar Manor	1,554	137,142	3,483	140,625	90
Cottage City	1,300	106,607	3,446	110,053	85
District Heights	5,816	579,980	20,607	600,587	103
Eagle Harbor	66	207	153	360	5
Edmonston	1,575	181,268	3,498	184,766	117
Fairmount Heights	1,488	87,921	3,908	91,829	62
Forest Heights	2,609	229,907	7,997	237,904	91
Glenarden	6,268	671,853	16,371	688,224	110
Greenbelt	24,360	3,536,764	64,151	3,600,915	148
Hyattsville	20,675	3,504,889	48,082	3,552,971	172
Landover Hills	1,767	156,611	5,644	162,255	92
Laurel	29,352	6,181,234	68,781	6,250,015	213
Morningside	1,211	92,590	5,518	98,108	81

<u>Jurisdiction</u>	<u>Population</u>	Tax <u>Differential</u>	Tax <u>Rebate</u>	Total <u>Amount</u>	Per Capita <u>Amount</u>
Mt. Rainier	8,126	760,219	22,179	782,398	96
New Carrollton	13,403	1,191,312	33,467	1,224,779	91
North Brentwood	578	2,480	1,428	3,908	7
Riverdale Park	7,171	1,001,419	17,335	1,018,754	142
Seat Pleasant	4,462	430,395	14,943	445,338	100
University Park	2,386	516,221	6,254	522,475	219
Upper Marlboro	702	61,074	2,077	63,151	90
Queen Anne's					
Barclay	185	\$0	\$17,725	\$17,725	\$96
Centreville	4,755	807,601	0	807,601	170
Church Hill	815	0	52,263	52,263	64
Millington*	22	1,107	0	1,107	50
Queen Anne*	128	0	4,761	4,761	37
Queenstown	741	0	164,922	164,922	223
Sudlersville	516	0	41,430	41,430	80
Templeville*	84	0	1,000	1,000	12
St. Mary's	4.005	ф.О.	\$70.020	¢70.020	Ф14
Leonardtown	4,905	\$0	\$70,929	\$70,929	\$14
Somerset	• • • • •	.		* 100 100	
Crisfield	2,446	\$0	\$422,488	\$422,488	\$173
Princess Anne	3,472	0	422,488	422,488	122
Talbot	15.040	\$2.050.510	\$ 0	\$2.052.512	415 0
Easton	17,342	\$2,952,513	\$0	\$2,952,513	\$170
Oxford	608	357,016	0	357,016	587
Queen Anne*	61	4,274	0	4,274	70
St. Michaels	1,068	411,448	0	411,448	385
Trappe	1,191	78,087	0	78,087	66
Washington	2 01 4	¢ 4 4 2 0 7 2	ф.о.	¢ 4 4 2 0 7 2	Ф11С
Boonsboro	3,814	\$442,073	\$0	\$442,073	\$116
Clear Spring Funkstown	370	28,182	0	28,182	76
	849 42 701	76,114	0	76,114	90 85
Hagerstown Hancock	43,701	3,702,512	0 0	3,702,512	85 81
Keedysville	1,553 1,213	125,303 132,255	0	125,303 132,255	81 109
KUUYSVIIIC	1,213	132,233	U	152,235	109

<u>Jurisdiction</u>	Population	Tax <u>Differential</u>	Tax <u>Rebate</u>	Total <u>Amount</u>	Per Capita <u>Amount</u>
Sharpsburg	565	58,011	0	58,011	103
Smithsburg	3,121	279,593	0	279,593	90
Williamsport	2,084	145,028	0	145,028	70
Wicomico					
Delmar	4,122	\$0	\$0	\$0	\$0
Fruitland	5,843	0	0	0	0
Hebron	1,112	0	0	0	0
Mardela Springs	353	0	0	0	0
Pittsville	1,644	0	0	0	0
Salisbury	33,209	0	0	0	0
Sharptown	700	0	0	0	0
Willards	985	0	0	0	0
Worcester					
Berlin	5,259	\$0	\$0	\$0	\$0
Ocean City	6,915	0	0	0	0
Pocomoke City	4,402	0	0	0	0
Snow Hill	2,272	0	0	0	0

* Municipality is in two counties.